

Reconstruction of the Township Government Functions in the Process of Urbanization

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Abstract: In this study, we get the results that the rural economic environment and the change of social environment for township government proposed the new task, the transformation of township government functions to put forward new requirements. The township government efforts to adjust its economic management function and social management function the scope and content, in order to promote the development of rural productivity, pushing the undertakings in progress. Therefore, the current urbanization background to the standing committees of the countryside should target function in guide to promote economic development, strengthen the township town planning and management and promote rural grassroots democracy construction and cultural construction, maintenance of urban and rural social stability and social fair four aspects.

Keywords: Function change, harmonious society, the township government, urbanization

INTRODUCTION

The township government the inevitability of change the function: The functions of the government are a development concept and it is not static. In certain conditions of the establishment of the functions of the government and its content is Hugh, although has the certain independence and relative stability, but along with the social conditions change, will appear and the realistic environment does not adapt situation. This needs the functions of the government continuously adjust and conversion, make the government administrative management and administrative environment to keep dynamic equilibrium. China's rural since 1978. Since the second plenary session, after 30 years of reform and development, the administrative environment has been unprecedented changes. The change of the economic environment of the township government functions of the original challenge. Since the reform and opening up, with the rural reform has deep people, as a direct and farmers deal with the township government and its function exercise economic environment has taken a great change. The changes to the original the government function is a challenge (Hou, 2003). One is the basic management system of rural economy important changes occurred, from the original "level 3 all for development, the teams" people's commune system for a change of the household contract responsibility system, the household output-related dual operation system (Song, 2006). This change the inevitable requirement of villages and towns government administrative functions with the

production and business operation management function separately, properly deal with themselves and the farmers asked various relations. (1) It is rural economic composition being diversified situation. Diversified economic elements necessary for the government to expand its towns the scope of the economic management function, will the non-public sector of the economy and the mixed ownership economy, management and service of the object. (2) It is rural economic structure transformation: since the reform and open policy, our country agriculture production structure has been realized by planting mainly in. A single agriculture to farming, forestry, fishery and comprehensive agricultural transformation. Such a change inevitable requirement of villages and towns government strengthen macroeconomic control functions, improve the comprehensive coordination equilibrium, further township economy structure reasonable (Zhang, 2004).

The change of social environment for township management work puts forward new requirements. With the rural economic environment of the revolution, the social environment has also had the unprecedented profound changes. One is the rural social structure differentiation (Wang, 2008). From traditional rural social bucolic gradually to differentiate into a new area social paradigm: rural society. The differentiation of villages and towns government requirements increase urban management function, do well the townships and community construction and the establishment of social public welfare undertakings and strengthen infrastructure and environment construction (Meng,

2008). (1) It is the role of the farmers' changes. First of all is the change of peasants' occupations. Since the reform and opening up, China's farmers have to differentiate into a variety of professional role, in addition to the traditional agricultural laborers and migrant workers, farmers, intellectuals, hired worker individual worker and individual and industrial and commercial door, private entrepreneurs, rural collective enterprise managers, rural social affairs managers I "1. Second is the farmer thought idea change? The pursuit of farmers no longer is empty promises but actual material benefits, advocating rich, civilized and harmonious has become the main body of the farmers' value orientation. This change requirement of villages and towns government must strengthen the socialist spiritual civilization construction, promote the democratic and legal construction and correctly deal with the relationship between various interest groups. (2) It is rural social organization innovation (Ling *et al.*, 2010). In the rural the economic market orientation process of reform, farmers in certain social relations of social organizations continue to emerge and constant innovation. Mainly has:

- **Grassroots self-governing organizations:** The villagers committee as a grass-roots autonomous organization form in the early 1980 s arises at the historic moment, at presents the villagers committee gradually becomes the construction of standardization and legalization of the track.
- **Organizations:** Township union as a grass-roots organizations in 1984 began to appear, now many towns in the province has been completed the construction of trade union organization. And the communist youth league, women's federations and other grass-roots groups in town has universal established.
- **Economic organization:** Farmers' specialized cooperative economic organizations as the transformation of the agricultural economic structure and the industrialization of agriculture into the organization form appears mainly have three: professional association, the professional cooperatives, shares cooperatives read: the innovation of rural social organization requirements for all kinds of villages and towns government organization development to create a good environment conditions, shrink its social management function of scope, reasonable definition of its function content.

Rural reform highlights the urgency to the transformation of township government functions: into the new century, the party and the government in order

to promote the "three rural problems solved step by step, successively in rural launched a series of important strategic decision. These aims to fundamentally change in China's urban and rural structure of the implementation of the major move, further highlight the villages and towns reform and the transformation of township government functions necessity and urgency.

One is the development of the villagers' autonomy. The practice in recent years to see, in many places, the relationship between the town government and the village committee is not fully comply with the provisions of laws, a lot of the township government still put the village committee as a direct subordinates administrative organization, adhere to the traditional "leadership" conductor management method, the village autonomy organization in disguised form into a subsidiary of villages and towns government and agencies, thus make the villager autonomy fictitious this will inevitably lead to the township government YuMinZhengLi party-mass relationship between cadre and masses, nervous, as time passes is bound to lead to serious legitimacy crisis. So, "countries often in a no-win situation: if the government to protect the prestige of, often encourage the government and social conflict of interest; if protect the rights and interests and not to the outcome of the government 'damage' power". The villagers' autonomy for the transformation of township government functions to put forward the new higher requirements.

Two it is magnificent and victorious tax reform. The reform of rural taxes, especially the abolition of agricultural tariffs to comprehensive township government brought serious challenges, reduce the villages and towns government of the available resources, make the financial mess up; Further weaken the township government's public service function, make the countryside public product to provide more difficult. That is to say, cancel of agricultural tax, the township government job content greatly simplified, the key work of also shifted and the farmers in township government have the new look forward and requirement: only through the transformation of township government functions, can let the township government really meet the requirements of the development of rural reform. Three is the socialism new rural construction of steady progress. The new rural construction of the reform of the rural authorities and function change puts forward the new higher requirements. The township government must proceed from actual conditions, adjust measures to local conditions, to choose the evaluation of construction of a new socialist countryside specific paths and actively explore the construction socialism new countryside effective mode; Must adhere to the farmers better service for the purpose, in order to let the farmers get

affordable for the standard, really realize from "ranking to" people-oriented a "transformation. Therefore, the township government to strengthen social management and improve the rural governance mechanism; Strengthening public service and improving the rural infrastructure; Development of social welfare undertakings, the spiritual civilization construction, strengthen moral education to the farmers work, advocate healthy and civilized new trend.

In short, the rural economic environment and the change of social environment for township government proposed the new task, the transformation of township government functions to put forward new requirements. The township government efforts to adjust its economic management function and social management function the scope and content, in order to promote the development of rural productivity, pushing the undertakings in progress.

This study gets the results that the rural economic environment and the change of social environment for township government proposed the new task, the transformation of township government functions to put forward new requirements. The township government efforts to adjust its economic management function and social management function the scope and content, in order to promote the development of rural productivity, pushing the undertakings in progress. Therefore, the current urbanization background to the standing committees of the countryside should target function in guide to promote economic development, strengthen the township town planning and management and promote rural grassroots democracy construction and cultural construction, maintenance of urban and rural social stability and social fair four aspects.

THE URBANIZATION AND THE RELATIONSHIP BETWEEN THE TOWN GOVERNMENT FUNCTION ANALYSIS

Since the reform and opening up, the party and the government put forward a series of to solve the "SAN nong" countermeasures, such as increasing material capital investment, system innovation: into light farmers' burden, development of the rural human resources, etc. Objectively speaking, the measures in different extent by the solution of the problem of "agriculture, countryside and farmers", but not radically touches a-the foundations of the problems concerning agriculture, countryside and farmers, industrial and agricultural segmentation, urban and rural residents and farmers, partition separating as the main contents of the urban and rural division of the dual economic and social structure. Since the 1990 s, people are more and more clearly realized, the "three rural issues" hate the source

is not "three agriculture" itself, not in agriculture, rural areas and farmers' internal and, in the "three agriculture" external. The division of the dual urban-rural economical social structure is', agriculture, rural areas and farmers "question total root. So. From go up at all solve problems of "agriculture, countryside and farmers", is not simply to help farmers, agriculture and benefit .Problems only in agriculture, rural areas and farmers "internal beat around the bush, agriculture theory agriculture, the rural theory, theory of farmers farmers and the" three issues concerning farmers "is difficult to solve. Only standing in the height of the overall economic and social development to research and solve the problem of "agriculture, countryside and farmers", can be overcome as a relatively independent system of rural areas and urban areas will be produced a series of contradictions, for China's agriculture, rural areas and farmers "the root of the problem solving opened up broad prospects. Based on this understanding, to the party's 16 big for signs that the party and the government put forward to solve the "SAN nong" new way of thinking, this is China must took to the road of development of urban and rural areas. To the development of small, speed up the rural urbanization is the party and country to balance urban and rural development, realize the modernization of an important strategic decision.

Generally, the urbanization is by the rural population and various production elements to keep the towns nearby and form of economic structure, the mode of production, life style and concept of the society to the town evolution of the nature. The urbanization in promoting China's economic and social development in the process to play a pivotal role. Since the reform and opening up, the rapid development of China's urbanization by more and more international attention, is for a time of Chinese and international economic development of large effect on things. On the whole, China's urbanization level still is low, it not only greatly lags behind that of developed countries more than 75% of the level and behind 50% of the world average level. From our country the urbanization and the world of the development level of urbanization is to see, in the process of urbanization in our country the problems not only express to town on the overall number is insufficient and performance for existing town quality is not high, like small towns in our country have "ZhenZhen like rural" say and large and medium cities were there "village inside city" phenomenon.

Peter effect on our country's urbanization, rapid and sound development of the many reasons: lack of scientific planning, layout is not rational, the main body of investment single, construction fund shortage, don't pay attention to environmental protection and ecological destruction serious, the heavy construction, light

management, spiritual civilization construction lags far behind and so on, in different extent affect the healthy development of urbanization. But along with the development of urbanization and the deep problems exposed gradually, people began to recognize the increasingly deep. The current township government management system and its derivative policy barriers has become the healthy development of urbanization fast effect one important reason. For example, in the management system, the township party committee, the government is although level, but many functions, such as xiang, police station, supply and marketing, electricity pipe, LiangGuanSuo, land management is the person, financial, material are under the control functions at the county level leading vertical management, the township government's authority is very limited and is difficult to social and economic operation of the township exercise unified coordination management and service. This situation for general town fair, for the fast development of the importance of have the feeling of guts. Some larger small towns development to a certain degree, followed a series of administrative and social management problems, such as ZhenRong ZhenMao, environmental health, social security, urban greening, market management, culture entertainment industry of audit and management, the street traffic management, which the government target responsibility system, but because these departments do not belong to the direct management, the work of the very difficult. In the financial system, according to the financial system, the township government not level 1 complete budget financial unit. Local taxes to finance all county, township government can only on a per head get funding, according to a certain proportion in excess of the divided into. The administration XiangZhenJi function is not perfect, weakening the villages and towns government to implement comprehensive management ability of town, it is difficult to analyze the consistency of villages and towns government unified management, but also weaken the government long-term planning of the implementation of the tax and the normal management, cause town construction and management of vicious circle and. As a result of the present social security system also does not cover the vast rural, this also is in some extent, restricted the farmers into town business, work, life in our country active wow in the process of urbanization.

The government and the market is about the development of the two important forces, the power of the government is the key, especially directly to the farmers, the specific operation of the urbanization of the township government more dominant. How to according to the "small institutions, large service" goal and "separation of politics, set up" principle. The transformation of township government functions and streamline the township government institutions, update

the township government management mechanism, to establish efficient clean town service system and is promoting social and economic town. The coordinated development, promote the healthy development of urbanization fast key two such, the urbanization as the transformation of township government functions research new background has a realistic significance. "Urbanization" and the transformation of township government functions these two seemingly unrelated problems have been closely together.

THE URBANIZATION PROCESS OF THE RECONSTRUCTION OF THE TOWNSHIP GOVERNMENT FUNCTIONS

The government function orientation is to solve the township government township social and public affairs in management of the basic duties and functions, it reflects the basic task of the township government and activity direction. The government function orientation of the core is to answer the township government "should do what", the problem is to answer the township government "should not do". According to the party and the state line, principles and policies, based on good governance theory and service government's management ideas, the western countries local government function orientation of theory and practice and to adapt to change the function of urbanization township government of new requirements and considering the particularity of the government function, China's urbanization process of basic functions of the township government should locate in promoting economic development, guide township strengthen town planning and management and promote rural grassroots democracy construction and cultural construction, maintenance of urban and rural social stability and social fair four aspects.

One To promote the economic development of villages and towns. In promoting the healthy development of the urbanization process, the township government's economic function mainly embodied in the following aspects: the town enterprise and to promote the healthy growth of non-public economy. The development of township enterprise strong rural the optimization of the industrial structure adjustment, rural management way change, the rural labor force employment arrangements and the rural economy improved and increasing the farmers' income has played a huge boost. But at present, the development of township enterprises face a lot of problems, cause slows down, the management efficiency of the landslide, market development, enterprise KuiSunMian increase the difficulty increases. Therefore, the township government have to reflect on the existing policies and make the necessary adjustments, safeguards the town

enterprise land, to increase the financial support. Guide township enterprise gathered development, accelerate introduction and training of talents and makes the development of township enterprises have changed. In the town enterprise, the non-public economy occupies considerable proportion, according to two "not be moved to the requirements of", in the development of the non-public sector of the economy at the same time, develop the non-public sectors of the economy, making the non-state-owned enterprises and public ownership enterprise two wheels has gone hand in hand, make both in rural urbanization process to promote each other and common development, this is the villages and towns government must perform the important functions of the learned. To speed up the agriculture industrialization and marketization process. The township government should combine local actual, strengthen the development of agricultural industrialization of macro guidance and policy support, choose standard leading industry, support the leading enterprises, cultivate production base and extending the agricultural production. In the process of marketization to speed up the agriculture, the township government should strictly protect farmers' legal rights, positive for land use right circulation, expand the scope of operation to create conditions: vigorously promote the rural industrialization. In the process of rural industrialization, the township government should strive to do with industrial concept planning agriculture, to scientific concept planning industrial park, with the modern concept transformation town enterprise, "stick to the informatization spurs industrialization on while industrialization promotes informatization, out of a high scientific and technological content, good economic returns, low consumption of resources, less contamination of environment, the human resources superiority into full play the new industrialization pathway".

Two is to improve urban planning and management. The township government as the main organizer and rural urbanization leader, should from the reality, this study summarizes the successful experience and on the basis of the following work hard currency not the son. Do well in town planning, according to location advantage and the resources and the population scale in guizhou, the small town construction quantity, scale, structure, function to make overall planning for urban residents to create the good production and living conditions and working environment. To clear the focus of development, implementation of "to highlight the importance of the difference, the development" the strategy, form regional multi-level and open network structure system of small towns. To broaden the financing channels, embarks from the reality, emancipate the mind, widely developing and actively explore the new way to raise money. To insist on connecting the pay equal attention to, clear market economy the function of the countryside, reform the

township government management system and operational mechanism, the township government responsibilities to economic regulation, really turn Town planning, coordinating supervision, social management and public service to come up. To strengthen the management of town rules construction. To realize to town. To strengthen the construction of spiritual civilization to ensure the healthy development of small towns in addition, through the social public opinion, education, demonstration and so on many kinds of ways to residents of the small town gradually establish master concept, market economy idea, the concept of legal system, global idea, the innovation idea, the concept of talent, competition concepts, benefit concept, the sustainable development idea and other modern new ideas and to modern consciousness armed small town inhabitants.

Three is to advance rural grassroots democracy construction and cultural construction. As a direct contact with the most basic of the farmers of the government, the township government should undertake to safeguard their democratic rights and actively promote the construction of democracy and culture construction task. To strengthen and improve the villagers self-government construction, make the farmers directly exercise their democratic rights, their own thing in accordance with law, implement white I management, self education, self service. To actively promote the cultural construction of countryside, firmly set up the culture and the coordinate development of the economic society synchronization concept, profound understanding to the culture in economic and social development of the important position, the determination of the cultural construction work place on important agenda, make the countryside culture construction to become the new rural construction of a powerful driving force; Adhere to the government leading, increasing cultural construction for; Pay attention to resources integration, perfect rural system of public cultural services; Thinking and carrier and carry out the popular forms of cultural activities; Many kinds of ways and, go through the way of the help, in various forms by cultural entity, form of public ownership as the main body, the many kinds of system of ownership of the cultural industry of common development pattern.

Four is maintenance of urban and rural social stability and social justice. The township government is the nation's most basic regime authority and the most basic independent administrative unit, have the obligation to execute the will of the state and the party the responsibility of peace. The village social for the management and maintain social stability is the villages and towns government's important function. Since the reform and open policy, our country rural changed,

farmers' living standards have improved significantly and countryside each enterprise obtains the great progress, but the stability of the rural society grim situation, social justice didn't get great progress, this situation is not beneficial to deepening the reform, promote the development of rural economy, also go against the whole economic and social harmonious development. Therefore, the township government should take all kinds of measures to try to establish maintenance rural social stability comprehensive management pattern, big big complaint pattern, big mediation pattern and gradually realize the rural social stability of work to promote standardization and legalization. To establish a rural social security system, give full play to the social security "stabilizer" and "stabilizer" role. To ensure the rights of the farmers, let more faster and better farmers out of the land, go out the agriculture, out of the countryside and in the industrialization, the urbanization of the traction complete population and the optimum combination of resources. This is an important symbol of human civilization, China is the economic and social development the objective request, is constructs the socialism harmonious society in the topic of the meanings.

CONCLUSION

This study gets the results that the rural economic environment and the change of social environment for township government proposed the new task, the transformation of township government functions to put forward new requirements. The township government efforts to adjust its economic management function and social management function the scope and content, in

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